

  
**U N A F E I**      **NEWSLETTER**  
 UNAFEI  
 UNITED NATIONS ASIA AND FAR EAST  
 INSTITUTE FOR THE PREVENTION OF CRIME  
 AND THE TREATMENT OF OFFENDERS

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## LETTER FROM THE DIRECTOR

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It is my privilege to inform readers of the successful completion of the 153rd International Senior Seminar on the Treatment of Female Offenders, which took place from 9 January to 8 February 2013.

In this Seminar, we welcomed 7 Japanese participants and 15 overseas participants: 3 from Africa, 7 from Asia, 2 from South America, 1 from North America, 1 from the Caribbean and 1 from Oceania. The participants included judges, prosecutors, law enforcement, correctional and probation officers, and other high-ranking public officials.

As this newsletter demonstrates, the Seminar was extremely productive. It consisted of individual presentations, group-workshop and plenary sessions, visits to relevant criminal justice agencies, and lectures by visiting experts, ad hoc lecturers, and faculty members.

Historically, the treatment of female offenders had not received much attention because of their relatively small population in comparison with male offenders. However, the population of female inmates is on the rise in many nations recently, which has increased the demand to enhance the treatment of female offenders. The adoption of the *United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (the Bangkok Rules)*<sup>1</sup> by the United Nations General Assembly in December 2010 indicates the international surge of such demands.

The offences committed by females differ from those committed by males in terms of the types of offences or the motives for the offences. Due to their biological or psychological differences, female offenders require special consideration of human rights issues and appropriate treatment meeting their needs — both in the institution and in the community.

UNAFEI, as one of the institutes of the United Nations Crime Prevention and Criminal Justice Programme Network, held this Seminar to offer participants an opportunity to share experiences, gain knowledge, and examine the treatment of female offenders, as well as to build a human network of counterparts to further international cooperation, which is vital to combating this issue.

During the Seminar the participants diligently and comprehensively examined the treatment of female offenders, primarily through a comparative analysis. The participants shared their own experiences and knowledge of the issues and identified problems and areas in which improvements could be made. With the academic and practical inputs from the visiting experts, ad hoc lecturers, and UNAFEI faculty — and the in-depth discussions they had with each other — the participants are now better equipped to cope with the challenges of the treatment of female offenders in their own countries.

I would like to offer my sincere congratulations to all of the participants upon their successful completion of the Seminar, made possible by their strenuous efforts. My heartfelt gratitude goes out to the visiting experts and ad hoc lecturers who contributed a great deal to the Seminar's success. Furthermore, I appreciate the indispensable assistance and cooperation extended to UNAFEI by various agencies and institutions that helped diversify the Seminar.

I would like to express my great appreciation to the Japan International Cooperation Agency (JICA) for its immeasurable support throughout the Seminar. At the same time, a warm tribute must be paid to the Asia Crime Prevention Foundation (ACPF) and its branch organizations for their substantial

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<sup>1</sup> G.A. Res. 229, U.N. GAOR, 65th Sess., U.N. Doc. A/Res/65/229 (2010).

contributions to our activities. Lastly, I owe my gratitude to all the individuals whose unselfish efforts behind the scenes contributed significantly to the successful realization of this Seminar.

Upon returning to their home countries, I genuinely believe that, like their predecessors, the strong determination and dedication of the participants will enable them to work towards the improvement of their respective nations' criminal justice systems, and towards the benefit of international society as a whole.

Finally, I would like to reiterate my best regards to the participants of the 153rd International Senior Seminar. I hope that the experience they gained during the Seminar proves valuable in their daily work and that the bonds fostered among the participants, visiting experts and UNAFEI staff will continue to grow for many years to come.

February 2013

A handwritten signature in black ink, appearing to read "T. Sakuma". The signature is fluid and cursive, with a large initial "T" and a long, sweeping underline.

*Tatsuya Sakuma*

Director, UNAFEI

## THE 153RD INTERNATIONAL SENIOR SEMINAR

### *TREATMENT OF FEMALE OFFENDERS*

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#### **Seminar Rationale**

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Historically, the treatment of female offenders had not received much attention because of their relatively small population in comparison with male offenders. However, the population of female offenders is on the rise in many nations recently, which has increased the demand to enhance the treatment of female offenders. The adoption of the *United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (the Bangkok Rules)*<sup>2</sup> by the United Nations General Assembly in December 2010 indicates the international surge of such demands.

The offences committed by females differ from those committed by males in terms of the types of offences or the motives for the offences. Due to their biological or psychological differences, female offenders require special consideration of human rights issues and appropriate treatment meeting their needs — both in the institution and in the community.

The goal of this seminar is to deepen the participants' understanding of the treatment of female offenders from the following viewpoints:

- A) There are various hypotheses that attempt to explain why females commit fewer offences than males; however, its cause has not been fully elucidated. The cause of the recent increase of the number of female-committed offences is presumed to be the mixture of social, cultural and economic factors.
- B) The treatment of female offenders should be compatible with the following gender-responsive risks and needs.
  - i. It is known that in many countries, the proportions of drug and property offences are high among female-committed offences. Therefore, measures to reduce these two types of offences are demanded.
  - ii. Relationship problems are known to be key triggers for offences committed by females in many cases. Therefore, throughout treatment, it is crucial to enhance intervention into dysfunctional family relationships and to coordinate treatment efforts with the communities they live in, so that female offenders can build up positive relationships with others.
  - iii. Many female offenders have been victimized sexually or physically in various stages of their lives. These experiences often lead the females into states of desperation and low self-esteem. These factors should be taken into account when working with them. Also, eating disorders are serious problems that must be dealt with for female offenders in Japan.

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<sup>2</sup> Ibid.

- C) Most of the risk assessment tools, the tools for classifying offenders, or the treatment programmes for preventing reoffending have been developed for male offenders — the majority of offenders — that do not necessarily correspond to the risks and needs of female offenders. Taking these problems into account, the risk assessment tools and treatment programmes are being designed exclusively for females, and some of these programmes have shown their validity. Therefore, these programmes are expected to enhance female offender treatment and to reduce recidivism rates.
- D) Given the characteristics of female offenders described in paragraph B above, the interventional elements to reduce offending thoughts and behaviours should be used collaboratively with rehabilitative elements. In order to realize this, the correctional authorities should work closely with multiple agencies, such as public or private law, medical, health and welfare agencies.
- E) In general, recidivism rates of female offenders are known to be lower than those of male offenders. It is said that imprisoned females' risk of harm to others is relatively low. From the viewpoint that solving female offenders' relationship problems with others is the important factor for female offenders to rehabilitate, treatment in the community rather than institutions is desirable — provided that they do not pose a risk of harm to others.
- F) For female prisoners, in addition to general medical, health and hygiene services, those services unique to the physical features of women should be provided. In particular, the provision of services associated with pregnancy, childbirth and breastfeeding are essential. We must also pay special attention to the impact on the development and welfare of the children of female inmates. Of course, it is crucial that measures to prevent sexual and physical violence against women are taken throughout all stages of treatment to protect their human rights.
- G) In order to provide treatment that matches the needs of female offenders, as described above, it is necessary to adequately educate and train the staff involved in the treatment of female offenders. However, female staff members have difficulty balancing their professional and private lives. They are also exposed to harsh working environments — both physically and mentally. Therefore, it is fundamentally important to improve the recruiting, training and the working environments of female staff in order to simultaneously improve the treatment and rehabilitation of female offenders.

### **Objectives of the Seminar**

The objective of this Seminar was to offer participants an opportunity to share experiences, gain knowledge, and examine measures related to the treatment of female offenders. In order to achieve this purpose, the Seminar provided an opportunity to examine the current situations and problems existing in the participants' respective countries.

Specific topics addressed were the following:

- 1) Status of female-committed crime
  - (i) Types of offences and the number of female-committed crimes;
  - (ii) Social background of female-committed crimes;
  - (iii) Characteristics (or risks and needs) of female offenders.
- 2) Issues related to the treatment of female offenders
  - (i) Classification and assessment;
  - (ii) Basic principles of female offender treatment;

- (iii) Human-rights-related issues;
  - (iv) Institutional treatment (juvenile / adult);
  - (v) Community-based treatment (juvenile / adult).
- 3) Treatment for women with specific offence types
- (i) Drug offences;
  - (ii) Property offences;
  - (iii) Others.
- 4) Treatment for women with special needs
- (i) Mental disorders, including eating disorders;
  - (ii) Self-injurious behaviour;
  - (iii) Pregnancy, childbirth and child-rearing;
  - (iv) Others.
- 5) Female staff
- (i) Recruitment, training and stress management.

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## **Seminar Summary**

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### **Lectures**

In total, the participants attended 19 lectures — 1 special lecture presented by Her Royal Highness Princess Bajrakitiyabha of Thailand, 7 presented by the visiting experts, 4 by the ad hoc lecturers and 7 by the faculty of UNAFEI. Three distinguished criminal justice academics and practitioners from abroad served as UNAFEI's visiting experts. They lectured on issues relating to the main theme of the Seminar and contributed significantly beyond their lectures by encouraging discussions after their lectures, participating in the discussions of other programmes, and conversing with the participants on informal occasions. Additionally, the ad hoc lectures were delivered by distinguished senior officials of the Government of Japan, a professor of the University of Tsukuba, and a psychiatrist from a private medical hospital. The lecturers and lecture topics are listed on pages 7 and 8.

### **Individual Presentations**

During the first two weeks, all participants delivered individual presentations which introduced the actual situation, problems and future prospects of the participants' countries. These papers were compiled onto a USB memory stick and distributed to all the participants. The titles of these individual presentation papers are listed on pages 9 and 10.

### **Group Workshop Sessions**

Group workshop sessions provided the participants with the opportunity to further examine the sub-topics of the main theme. In order to conduct each session effectively, the UNAFEI faculty selected individuals to serve as group members for the sub-topics, based on their responses to a questionnaire previously distributed. Selected participants served as chairpersons, co-chairpersons, rapporteurs or co-rapporteurs, and faculty members served as advisers. Each group's primary responsibility was to explore and develop their designated topics in the group workshop sessions. The participants and UNAFEI faculty studied the topics and exchanged their views based on information obtained through personal experience, the individual presentations, lectures and so forth. After the group workshop sessions, reports were drafted based on the discussions in their groups. These reports were subsequently presented in the plenary meeting and report-back session, where they were endorsed as the reports of the Seminar. Brief summaries of the group workshop reports are provided on pages 11 and 12.

### **Visits and Special Events**

Visits to various agencies and institutions in Japan helped the participants obtain a more practical understanding of the Japanese criminal justice system. In addition to the Seminar's academic agenda, many activities were arranged to provide a greater understanding of Japanese society and culture, with the assistance of various organizations and individuals, including the Asia Crime Prevention Foundation (ACPF). For more detailed descriptions, please refer to pages 13 to 16.

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## Lecture Topics

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### *Special Lecture*

Her Royal Highness Princess Bajrakitiyabha Mahidol

- Putting the Bangkok Rules into Practice: A Framework for International Cooperation

### *Visiting Experts' Lectures*

- 1) Dr. Patricia Van Voorhis
  - Assessing Female Offenders: Women's Risk Factors
  - Interventions for Female Offenders: Emerging Best Practices
  - Policy Developments Regarding the Treatment of Women Offenders in the U.S.: The Slow Pace of Change
- 2) Ms. Piera Barzanò
  - Women Prisoners Around the World: Challenges, Promising Strategies and Selected Case Studies
  - The United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (the Bangkok Rules)
- 3) Mr. Nathee Chitsawang
  - Too Many Women in Prison: A Case Study of an Effective Treatment of Female Inmates in Thailand
  - Key Issues of Women Prisoners: Lessons Learned from Thai Prisons

### *UNAFEI Professors' Lectures*

- 1) Mr. Naoya Oyaizu, Professor, UNAFEI
  - Overview of Japanese Police
- 2) Mr. Shinichiro Iwashita, Professor, UNAFEI
  - The Criminal Justice System in Japan - Investigation/Prosecution
- 3) Mr. Yuichi Tada, Professor, UNAFEI
  - The Criminal Justice System in Japan: The Courts
- 4) Mr. Koji Yoshimura, Professor, UNAFEI
  - Institutional Corrections in Japan - Penal Institutions and Treatment of Inmates
- 5) Ms. Mayu Yoshida, Professor, UNAFEI
  - Institutional Corrections in Japan (Juvenile Correctional Institutions)
- 6) Ms. Akiko Tashiro, Professor, UNAFEI
  - Community-Based Treatment of Offenders System in Japan

### *Ad Hoc Lectures*

- 1) Mr. Satoshi Tomiyama  
*Director, Facilities Division, Ministry of Justice*



Mr. Kakutaro Sakamoto

*Assistant to the Director, Facilities Division, Ministry of Justice*

- Structure and Other Matters of Facilities for Treatment of Female Offenders

2) Ms. Yuriiko Tsubaki

*Counsellor, Minister's Secretariat, Ministry of Justice*

- Improvements in the Working Environment of Female Correctional Staff in Japan

3) Dr. Tazuko Aoshima

*Medical Corporation LYRE Mizoguchi Hospital*

- Treatment of Female Juvenile Delinquents and Female Offenders who are Psychologically Damaged

4) Dr. Nobuaki Morita

*Associate Professor, Social psychiatry and Medical Health Faculty of Medicine  
University of Tsukuba*

- Psychological Aid for Drug-Dependent Women

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## Individual Presentation Topics

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### *Overseas Participants*

- 1) Mr. Sharif Uddin Ahmed (Bangladesh)
  - Treatment of Female Offenders
- 2) Ms. Luiza Cristina Fonseca Frischeisen (Brazil)
  - The Situation of Female Inmates in Brazil
- 3) Mr. Leandro Zaccaro Garcia (Brazil)
  - Treatment of Female Offenders
- 4) Ms. Joycelyn Eugenie Roach-Spencer (Jamaica)
  - Treatment of Female Offenders in Jamaica
- 5) Mr. Naser Abdulsalam Alsarairh (Jordan)
  - Treatment of Female Offenders
- 6) Ms. Hannah Waithira Maingi (Kenya)
  - Community Based Treatment of Female Offenders in Kenya
- 7) Ms. Olivia Achieng Onyango (Kenya)
  - Institutional Treatment of Female Offenders in Kenya
- 8) Ms. Marisol Mendez Cruz (Mexico)
  - Women in Imprisonment in Mexico
- 9) Mr. Uddhav Prasad Pudasaini (Nepal)
  - Treatment of Female Offenders in Nepal
- 10) Mr. Padma Prasad Pandey (Nepal)
  - Treatment and Reformative Measures for Female Offenders in Nepal
- 11) Ms. Mary Onyechi Oche (Nigeria)
  - Treatment of Female Offenders
- 12) Mr. Celso Singayan Bravo (Philippines)
  - Treatment of Female Inmates at Correctional Institutions for Women
- 13) Ms. Losa Bourne (Samoa)
  - Treatment of Female Offenders in Samoa
- 14) Ms. Chirapohn Khagathong (Thailand)
  - Treatment of Female Offenders in Thailand

*Course Counsellor*

- 15) Ms. Goh Chin Mien (Singapore)  
• Treatment of Female Offenders in Singapore

*Japanese Participants*

- 16) Mr. Hiroshi Fujita  
• Treatment of Female Offenders in Offenders Rehabilitation Facilities in Japan
- 17) Mr. Hirohisa Katayama  
• Treatment in Juvenile Training Schools for Girls in Japan
- 18) Mr. Takayuki Nakao  
• The State of Female Crime in Japan: Problems and Solutions
- 19) Mr. Eiji Nishimori  
• Female Offenders of Stimulant Drug Use and Shoplifting in Japan
- 20) Mr. Ryotaro Sakamaki  
• Female Offender's Treatment in Japanese Policing
- 21) Ms. Akino Tomida  
• Treatment of Female Offenders on Probation and Parole (Community Correction) in Japan
- 22) Mr. Yoshio Watanabe  
• The Treatment of Female Inmates

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## Group Workshop Sessions

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### Group 1

#### IMPLEMENTING THE “BANGKOK RULES” — FOCUSING ON PROTECTING HUMAN RIGHTS BY IMPROVING THE LIVING ENVIRONMENT OF FEMALE OFFENDERS

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<b>Chairperson</b>	Ms. Olivia Achieng Onyango	(Kenya)
<b>Co-Chairperson</b>	Mr. Padma Prasad Pandey	(Nepal)
<b>Rapporteur</b>	Ms. Joycelyn Eugenie Roach-Spencer	(Jamaica)
<b>Co-Rapporteur</b>	Mr. Leandro Zaccaro Garcia	(Brazil)
<b>Members</b>	Mr. Sharif Uddin Ahmed	(Bangladesh)
	Mr. Takayuki Nakao	(Japan)
	Mr. Eiji Nishimori	(Japan)
	Mr. Hiroshi Fujita	(Japan)
	Mr. Hirohisa Katayama	(Japan)
	Ms. Marisol Mendez Cruz	(Mexico)
<b>Advisers</b>	Prof. Koji Yoshimura	(UNAFEI)
	Prof. Mayu Yoshida	(UNAFEI)

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#### *Report Summary*

Group 1 reported its recommendations for implementing the Bangkok Rules and focused on the protection of human rights of female offenders. The following agenda was considered: (1) Gender Sensitivity: Protecting the Human Rights of Female Offenders; (2) Dependent Children; (3) Health Care; (4) Juvenile Care; (5) Minorities; (6) Personnel; (7) Research and Study; (8) Safety; and (9) Social Relations. Based on their discussions of all agenda items, Group 1 concluded that gender sensitivity is not a priority in most countries; prisons are not designed for female offenders; overcrowding must be addressed by diversion and alternative treatment for women that avoids imprisonment; and treatment must focus on providing women with educational or vocational skills, making them self-reliant upon the conclusion of their treatment.

The Group advocated the following recommendations to improve the treatment of female offenders: (A) extensive research to address female offenders' specific needs; (B) providing gender-specific training to correctional staff; (C) using inter-agency cooperation (police, prosecution, courts, and corrections) to address overcrowding by the improvement of diversion programmes; (D) judicial and human-rights-organization inspection of the condition of female inmates; (E) sensitization of the public through “Restorative Justice” public awareness campaigns; (F) the construction of women's prisons and smaller, more community-based institutions; (G) empowering correctional facilities to provide special medical care for female offenders, especially for gynaecology and mental health care; (H) employment of experienced female staff by relevant governmental agencies in order to influence the decision-making process on issues that affect female offenders; (I) separation of juvenile and adult female offenders; (J) optimizing mental health care, drug treatment programmes, and educational/vocational programmes through public- and private-sector partnerships.

**Group 2****REHABILITATION PROGRAMMES FOR FEMALE OFFENDERS —  
FOCUSING ON REDUCING REOFFENDING OF FEMALE OFFENDERS**


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<b>Chairperson</b>	Mr. Celso Singayan Bravo	(Philippines)
<b>Co-Chairperson</b>	Mr. Ryotaro Sakamaki	(Japan)
<b>Rapporteur</b>	Ms. Chin Mien Goh	(Singapore)
<b>Co-Rapporteur</b>	Ms. Luiza Cristina Fonseca Frischeisen	(Brazil)
<b>Members</b>	Mr. Naser Abdulsalam Alsaraireh	(Jordan)
	Ms. Hannah Waithira Maingi	(Kenya)
	Mr. Uddhav Prasad Pudasaini	(Nepal)
	Ms. Mary Onyechi Oche	(Nigeria)
	Ms. Losa Bourne	(Samoa)
	Ms. Akino Tomida	(Japan)
	Mr. Yoshio Watanabe	(Japan)
<b>Advisers</b>	Prof. Akiko Tashiro	(UNAFEI)
	Prof. Ryo Tsunoda	(UNAFEI)

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*Report Summary*

Group 2 reported on women's rehabilitation programmes and conducted discussions according to the following agenda: (1) characteristics of female-committed offences; (2) effective assessment/classification methods for female offenders; (3) necessary rehabilitation programmes for female offenders; and (4) surrounding issues of rehabilitation programmes of female offenders.

The Group concluded that the treatment of female offenders has not received sufficient attention due to their small (but increasing) population in comparison with male offenders. The Group recognized that offences committed by females differ from those of males in terms of the types of offences or the motives for the offences. Consequently, female offenders require special consideration of treatment that meets their needs — both in the institution and in the community.

Based on the input from the visiting experts, Group 2 identified risks and needs specific to female offenders: mental health history, depression/anxiety, psychosis/suicidal, child abuse, adult victimization, relationships, parental stress, and housing safety. Treatment must be tailored to address each offender's risks and needs; thus, effective risk-needs assessment is vital. Successful rehabilitation programmes must be gender-specific and must target criminogenic factors; they must use established methodologies, such as Cognitive Behavioural Treatment, and gender-sensitive methodologies, such as trauma care; finally, a holistic approach is necessary.

In addition, the following recommendations were advocated: *first*, actuarial assessment (i.e. statistical research) must be conducted to further identify and analyze gender-specific risks and needs; *second*, custodial and non-custodial treatment programmes must focus on gender-specific and criminogenic risk factors, and treatment requires more community-based measures for low-risk female offenders; and *third*, the treatment of female offenders must be viewed in a wider context that (1) increases the capacity of correctional officers to treat female offenders; (2) expands the knowledge base through statistical research and sharing of best practices; (3) strengthens cooperation between local and international agencies in terms of knowledge sharing and human rights monitoring; and (4) raises public awareness of the situation of female offenders.

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**Observation Visits**


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<u><i>Date</i></u>	<u><i>Agency/Institution</i></u>	<u><i>Main Persons Concerned</i></u>
16 Jan.	Tokyo District Public Prosecutor's Office	<ul style="list-style-type: none"> <li>• Mr. Yoshio Nakamura (Deputy Director, General Affairs Department)</li> </ul>
	Ministry of Justice	<ul style="list-style-type: none"> <li>• Mr. Sadakazu Tanigaki (Minister of Justice)</li> </ul>
22 Jan.	Tokyo District Court	
	Supreme Court	<ul style="list-style-type: none"> <li>• Mr. Yoshinobu Onuki (Justice)</li> </ul>
28 Jan.	Aikoh Juvenile Training School for Girls	<ul style="list-style-type: none"> <li>• Ms. Chiaki Asano (Superintendent)</li> </ul>
	Tokyo Probation Office Tachikawa Branch	<ul style="list-style-type: none"> <li>• Mr. Eiichi Suzuki (Chief Probation Officer)</li> </ul>

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**Group Study Tours**

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<u><i>Date</i></u>	<u><i>Location</i></u>	<u><i>Agency/Institution</i></u>	<u><i>Main Persons Concerned</i></u>
30 Jan.	Hiroshima	Hiroshima Juvenile Classification Home	• Mr. Mamoru Tsuchida (Director)
31 Jan.	Wakayama	Wakayama Prison	• Ms. Tomomi Aono (Warden)
2 Feb.	Kyoto	Nishihongan-ji Byakkoso (Relief and Rehabilitation Facilities)	• Ms. Sumie Nakamura (Director)

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## Special Events

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9 Jan. *Welcome Party*

10 Jan. *Social Event after HRH Princess Bajrakitiyabha's Special Lecture*

15, 17 Jan. *Japanese Conversation Classes*

The overseas participants attended two Japanese conversation classes and learned practical Japanese expressions. The *sensei* (teachers) were Ms. Mariko Hirano and Ms. Yoshiko Nakayama from Nihongo-no-kai.

18 Jan. *Courtesy Call to the Minister of Justice*  
*and*  
*Reception by the Vice-Minister of Justice*

At the conclusion of their courtesy visit to the Minister of Justice, Mr. Sadakazu Tanigaki, a reception was held for the participants by the Vice-Minister of Justice, Mr. Katsuyuki Nishikawa, at the Danwa-shitsu lounge on the 20th floor of the ministry building, overlooking Hibiya Park.

18 Jan. *UNAFEI International Table Tennis Tournament*

The UNAFEI Table Tennis Tournament was held in the auditorium. Mixed teams of international participants, Japanese participants and UNAFEI faculty and staff were formed, and competed against each other. All participants, faculty and staff celebrated later in Lounge B.

21 Jan. *Social with Volunteer Probation Officers*

The participants had an opportunity to exchange views with Japanese Volunteer Probation Officers at a social at UNAFEI.

24 Jan. *Public Lecture*  
*and*  
*Social with UNAFEI Alumni*

The Public Lecture Programme is conducted annually to increase social awareness of criminal justice issues through comparative international study. The public lecture, sponsored by the Asia Crime Prevention Foundation (ACPF), the Japan Criminal Policy Society (JCPS) and UNAFEI, was held in the Grand Hall of the Ministry of Justice and was attended by distinguished guests, UNAFEI alumni and the participants of the 153rd International Senior Seminar.

This year, Dr. Patricia Van Voorhis, from the University of Cincinnati, U.S.A., and Mr. Nathee Chitsawang, from the Thailand Institute of Justice, Ministry of Justice of Thailand, were invited as speakers. They presented papers entitled "Policy Developments Regarding the Treatment of Women Offenders in the U.S.: The Slow Pace of Change" and "Key Issues of Women Prisoners: Lessons Learned from Thai Prisons", respectively.



The participants joined UNAFEI alumni at an informal gathering in the Ministry of Justice following the Public Lecture Programme.

7 Feb.

*Farewell Party*

A party was held to bid farewell to the participants.

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**Reference Materials**


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**A: International Standards, UN Materials, etc.**

	<b>Title</b>	<b>Author</b>	<b>Year</b>
<b>1</b>	<b>United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (the Bangkok Rules)</b>	UNODC ( <a href="http://daccess-dds-ny.un.org/doc/UNDOC/GEN/N10/526/28/PDF/N1052628.pdf?OpenElement">http://daccess-dds-ny.un.org/doc/UNDOC/GEN/N10/526/28/PDF/N1052628.pdf?OpenElement</a> )	<b>2010</b>
<b>2</b>	<b>Commentary to the Draft United Nations Rules for the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders</b>	UNODC	<b>2012</b>
*	United Nations Rules on the Treatment of Women Prisoners and Non-custodial Measures for Women Offenders (The Bangkok Rules) Guidance Document (Working Draft)	Tomris Atabay	2012
<b>3</b>	<b>Briefing on the UN rules for the Treatment of Women Prisoners and non-custodial Measures for Women Offenders</b>	<b>Penal Reform International Quaker United Nations Office</b>	<b>2011</b>
<b>4</b>	<b>Standard Minimum Rules of Prisoners</b>	UNODC	<b>1957</b>
<b>5</b>	<b>Procedures for the Effective implementation of the Standard Minimum Rules for the Treatment of Prisoners</b>	( <a href="http://www.unodc.org/pdf/criminal_justice/Compendium_UN_Standards_and_Norms_CP_and_CJ_English.pdf">http://www.unodc.org/pdf/criminal_justice/Compendium_UN_Standards_and_Norms_CP_and_CJ_English.pdf</a> )	<b>1984</b>
<b>6</b>	<b>Body of Principles for the Protection of All Persons under Any Form of Detention or Imprisonment</b>		<b>1988</b>
<b>7</b>	<b>Basic Principles for the Treatment of Prisoners</b>		<b>1990</b>
<b>8</b>	<b>United Nations Standard Minimum Rules for Non-custodial Measures(The Tokyo Rules)</b>		<b>1986</b>
*	Women in Prison: A Commentary on the UN Standard Minimum Rules for the Treatment of Prisoners	Quaker United Nations Office (Megan Bastick and Laurel Townhead, Foreword by Rachel Brett)	2008
*	Women's Health in Prison	UNODC, WHO ( <a href="http://www.unodc.org/documents/commissions/CND-Session51/Declaration_Kyiv_Women_60s_health_in_Prison.pdf">http://www.unodc.org/documents/commissions/CND-Session51/Declaration_Kyiv_Women_60s_health_in_Prison.pdf</a> )	2009
*	Women's health in prison Action guidance and checklists to review current policies and practices	WHO Regional Office of Europe ( <a href="http://www.euro.who.int/__data/assets/pdf_file/0015/151053/e95760.pdf">http://www.euro.who.int/__data/assets/pdf_file/0015/151053/e95760.pdf</a> )	2011

*	Handbook for prison managers and policymakers on Women and Imprisonment	UNODC ( <a href="http://www.unodc.org/pdf/criminal_justice/Handbook_on_Women_and_Imprisonment.pdf">http://www.unodc.org/pdf/criminal_justice/Handbook_on_Women_and_Imprisonment.pdf</a> )	2008
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#### **B: Status of Female Offenders (Statistics, etc.)**

	<b>Title</b>	<b>Author</b>	<b>Year</b>
<b>1</b>	<b>Correctional Statistics for Asian and Pacific Conference of Correctional Administrators 2012</b>	<b>Asian and Pacific Conference of Correctional Administrators (APCCA)</b>	<b>2012</b>
<b>2</b>	<b>Statistics on Women Offenders</b>	<b>Leonard A. Sipes, Jr.</b>	<b>2012</b>
*	Prisoners in 2010	U.S. Department of Justice Office of Justice Programs Bureau of Justice Statistics	2011
*	The World's Women 2010	United Nations	2010
*	Female Offenders in Canada	Rebecca Kong, Kathy AuCoin	2009

#### **C: Assessment and Treatment of Female Offenders (General)**

	<b>Title</b>	<b>Author</b>	<b>Year</b>
<b>1</b>	<b>What Works for Female Offenders: A Meta-Analytic Review</b>	<b>Craig Dowden, D.A. Andrews</b>	<b>1999</b>
<b>2</b>	<b>Classifying female offenders for correctional interventions</b>	<b>Kelley Blanchette (Correctional Service Canada)</b>	<b>1999</b>
<b>3</b>	<b>New Classification Instruments For Female Offenders</b>	<b>Patricia Van Voorhis, Emily Salisbury, Emily Wright, Ashley Bauman</b>	<b>2007</b>
<b>4</b>	<b>Reintegration of Female Offenders: Perspectives on "What Works"</b>	<b>Kelley Blanchette, Kelly N. Taylor</b>	<b>2009</b>
<b>5</b>	<b>General Risk and Need, Gender Specificity and the Recidivism of Female Offenders</b>	<b>L. Jill Rettinger, D.A. Andrews</b>	<b>2010</b>
<b>6</b>	<b>Women's Risk Factors and their Contributions to Existing Risk/Needs Assessment</b>	<b>Patricia Van Voorhis, Emily M. Wright, Emily Salisbury, Ashley Bauman</b>	<b>2010</b>
<b>7</b>	<b>Ten Truths that Matter when working with Justice involved Women</b>	<b>National Resource Center on Justice Involved Women</b>	<b>2012</b>
*	Female Offender Recidivism	Suzanne Wallace-Capretta	1997
*	Gender-Specific Programming for Female Offenders: What is it and Why is it Important?	Barbara E. Bloom & Stephanie S. Covington	1998
*	A meta-analytic investigation into effective correctional intervention for female offenders	D. A. Andrews, & Craig Dowden (Correctional Service Canada)	1999
*	Reintegration potential profiles for federally sentenced women	Larry Motiuk, & Mark Nafekh (Correctional Service Canada)	1999

*	Effective Correctional Practice with Women Offenders	Kelley Blanchette (Correctional Service Canada)	2000
*	Gender-Responsive Strategies: Research, Practice, and Guiding Principles for Women Offenders	Barbara Bloom, Barbara Owen (National Institute of Corrections)	2002
*	A correctional programming strategy for women	Doris Fortin (Correctional Service of Canada)	2004
*	Program Strategy for Women Offenders	Doris Fortin (Correctional Service of Canada)	2004
*	Understanding the Female Offender	Lisa M. Broidy, Elizabeth E. Cauffman (US Department of Justice)	2006
*	A Woman-Centered Approach for Female Offenders in New Mexico	Helen Carr	2007
*	Correctional Programs: Correctional Programs Descriptions	Correctional Service Canada	2009
*	Protecting Their Rights: A Systemic Review of Human Rights in Correctional Services for Federally Sentenced Women	Canadian Human Rights Commission	2011
*	Women in Corrections as Offenders	Chan Ka-ye, Betty Correctional Services Department, Hong Kong Special Administrative Region China	2012
*	Men, Women, and Postrelease Offending: An Examination of the Nature of the Link Between Relational Ties and Recidivism	Jennifer E. Cobbina, Beth M. Huebner, Mark T. Berg	2012
*	Women Offenders in Corrections	Jennifer Oades, Correctional Services Canada	2012
*	A Distinct Approach: A guide to working with women offenders	NOMS Women and Equalities Group, Ministry of Justice (UK)	2012

#### **D: Institutional Treatment**

	<b>Title</b>	<b>Author</b>	<b>Year</b>
*	Prisoners' Information Book, Women Prisoners and Young Offenders	HM Prison Service and Prison Reform Trust (UK)	2003
*	Women in Prison	HM Inspectorate of Prisons (UK)	2005
*	Gender-Responsive Programs: Addressing the Needs of Female Offenders	Mary L. Livers, Tomi Hiers	2007
*	The Prison Rape Elimination Act: Implications for Women and Girls	Andie Moss	2007
*	A New Paradigm Stage-Based Change in Work Release Programs for Women	Alice Dickow, Lorraine Robinson, Kristina Copeland	2007
*	One Hundred To One: Odds are that Female inmates are not so bad after all	Marsha Travis	2007
*	Women in prison: incarcerated in a man's world	Penal Reform International	2008

*	Narratives of self and identity in women's prison: Stigma and the struggle for self-definition in penal regimes	Abigail Rowe	2011
*	Federally Sentenced Women Maximum Security Interview Project: "Not Letting the Time Do You"	Correctional Service Canada	2012
*	Women and Jail: Life in the Gendered Cage	Barbara Rockell	2012

### E: Community-based Treatment/Diversion

	Title	Author	Year
*	Programs for Girls & Women	Court Support Services Division, Connecticut	2008
*	What Works for Women: A Comparison of General Offending Behaviour Programme Completion	Jonathan Martin, Paula Kautt, Loraine Gelsthorpe	2009
*	Women's survival post-imprisonment: Connecting imprisonment with pains past and present	Bree Carlton, Marie Segrave	2011
*	Re-offending analysis of women offenders referred to Together Women (TW) and the scope to divert from custody	Darrick Jolliffe, Carok Hedderman, Emma Palmer, Clive Hollin University of Leicester	2011

### F: Treatment for Women with Specific Offence Types

	Title	Author	Year
*	Substance abuse treatment and care for women: Case studies and lessons learned	UNODC <a href="http://www.unodc.org/docs/treatment/Case_Studies_E.pdf">http://www.unodc.org/docs/treatment/Case_Studies_E.pdf</a>	2004
*	Recidivism rates of female sexual offenders	Public Safety Canada	2006
*	Prisoner Reentry Experiences of Adult Females: Characteristics, Service Receipt, and Outcomes of Participants in the SVORI Multi-Site Evaluation	Christine H. Lindquist, Pamela K. Lattimore, Kelle Barrick, Christy A. Visher	2010
*	Female offender drug use and related issues	Michele Staton-Tindall	2010
*	Women who inject drugs	Anna Roberts, Bradley Mathers, Louisa Degenhardt	2010
*	The Recidivism Rates of Female Sexual Offenders Are Low: A Meta-Analysis	Franca Cortoni, R. Karl Hanson, and Marie-Eve Coache	2010
*	Male and Female Juveniles Arrested for Murder: Comprehensive Analysis of U.S. Data by Offender Gender	Kathleen M. Heide, Dominique Roe-Sepowitz, Eldra P. Solomon, Heng Choon (Oliver) Chan	2012
*	Improving Access to Services for Female Offenders Returning to the Community	Marie Garcia, Nancy Ritter	2012

### G: Treatment for Women Offenders with Special Needs

	Title	Author	Year
*	Identifying and Treating Mental Illness: One Jail System's Story	Jeff Blum	2007

*	Women who are Victims of Domestic Violence: Supervision Strategies for Community Corrections Professionals	Connie Neal	2007
*	The Corston Report	Home Office (England & Wales)	2007
*	Developing Correctional Facilities for Female Juvenile Offenders: Design and Programmatic Considerations	Shelly Zavlek, Rebecca Maniglia	2007
*	A Descriptive Profile of Older Women Offenders	Leigh Greiner & Kim Allenby Correctional Service of Canada	2010
*	Causes and Correlates of Girl's Delinquency	Margaret A. et-al. (Girls Study Group, US Department of Justice)	2010
*	The Treatment of Incarcerated Mentally Disordered Women Offenders: A Synthesis of Current Research	Alan W. Leschied	2011
*	Women and HIV in Prison Settings	UNODC, UNAIDS	2008

### H: Children of Imprisoned Mothers

	Title	Author	Year
*	The impact of parental imprisonment on children	Oliver Robertson Quaker United Nations Office	2007
*	Effort to Reduce The Generational Impact on Crime	Melissa Rowland, Alice Watts	2007

### I: Thailand Experience

	Title	Author	Year
*	INSPIRE Kamlangai and other Royal Projects	Under the Royal Initiatives of HRH Princess Bajrakitiyabha ( <a href="http://kamlangjai.or.th/new/en/ebook.php?valueID=oJg3o0kioJWaMKECnMO4hUQtonA3hRmtoKyaMKEenKy4oDo7o3Qo7o3Q">http://kamlangjai.or.th/new/en/ebook.php?valueID=oJg3o0kioJWaMKECnMO4hUQtonA3hRmtoKyaMKEenKy4oDo7o3Qo7o3Q</a> )	2012
*	Inspiration for Change, New Directions for Research on Women in Prisons		
*	Women in Corrections as Offenders	Nathee Chitsawang	2012

### J: Organization/Staff

	Title	Author	Year
*	Meeting the Challenge: Positive Culture in Women's Facilities	Joanie Shoemaker	2007
*	Training Staff Who Supervise Female Offenders	Tonya M. Brooks	2007
*	From Needles and Thread To Legislative Mandates	Marilyn C. Moses, Ellen Kirschbaum	2007
*	The experiences of women working in a male therapeutic community prison	Neelama Kumari, Michelle Newbury	2012

**K: Evidence-based Practice (General)**

	<b>Title</b>	<b>Author</b>	<b>Year</b>
*	Evidence-based practice: Principles for Enhancing Correctional Results in Prisons	Ralph C. Serin	2005
*	Risk-Need-Responsivity Model for Offender Assessment and Rehabilitation	James Bonta D. A. Andrews	2007
*	Implementing Evidence-based Policy and Practice in Community Corrections	Meghan Guevara and Enver Solomon	2009

Note: Printed materials are in **boldface** type. Other articles (\*) are provided in the USB.

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## Expert and Participant List

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### Special Lecturer

Her Royal Highness Princess Bajrakitiyabha Mahidol	Ambassador of Thailand to Austria and Permanent Representative of Thailand to the United Nations Office in Vienna Thailand
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### Visiting Experts

Dr. Patricia Van Voorhis	Professor Emerita School of Criminal Justice University of Cincinnati U.S.A.
Ms. Piera Barzanò	Criminal Justice Reform Expert Justice Section/Division of Operations United Nations Office on Drugs and Crime (UNODC)
Mr. Nathee Chitsawang	Deputy Director Thailand Institute of Justice Ministry of Justice Thailand

### Overseas Participants

Mr. Sharif Uddin Ahmed	Chief Judicial Magistrate Judicial Department Judge Court, Kishoreganj Bangladesh
Ms. Luiza Cristina Fonseca Frischeisen	Regional Federal Prosecutor Regional Prosecutor's Office – 3rd Region Federal Public Prosecution Service Brazil
Mr. Leandro Zaccaro Garcia	Analyst – Federal Penitentiary Agent Ombudsman Office National Penitentiary Department Brazil
Ms. Joycelyn Eugenie Roach-Spencer	Staff Officer (Acting Overseer) Custodial/Horizon Adult Remand Centre Department of Correctional Services Jamaica



Mr. Naser Abdulsalam Alsaraireh	Public Prosecutor and Human Rights Officer Legal Affairs Department Public Security Directorate Jordan
Ms. Hannah Waithira Maingi	Assistant Director Probation and Aftercare Department Office of the Vice President and Ministry of Home Affairs Kenya
Ms. Olivia Achieng Onyango	Officer-In-Charge Administration, Kenya Prisons Service Office of the Vice President and Ministry of Home Affairs Kenya
Ms. Marisol Méndez Cruz	Director of Attention to Recommendations of Human Rights Organisms General Direction of Human Rights Department Attorney General of the Federal District Mexico
Mr. Uddhav Prasad Pudasaini	Deputy Government Attorney Constitutional and Criminal Cases Division Office of the Attorney General Nepal
Mr. Padma Prasad Pandey	Chief Public Prosecutor Office of the Appellate Government Attorney Office of the Attorney General Nepal
Ms. Mary Onyechi Oche	Deputy Controller of Prisons Operations Nigerian Prisons Service Nigeria
Mr. Celso Singayan Bravo	Deputy Superintendent for Administrative Operations New Bilibid Prison/Superintendent Office Bureau of Corrections, Department of Justice Philippines
Ms. Losa Bourne	Senior Planning Officer Policy and Planning Section Ministry of Police and Prisons Samoa

Ms. Chirapohn Khagathong

Presiding Judge  
Uthaitani Provincial Court  
Courts of Justice  
Thailand

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## THE 15TH UNAFEI UNCAC TRAINING PROGRAMME

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The 15th UNAFEI UNCAC Training Programme was held from 11 October to 14 November 2012. Thirty-two participants attended: 25 overseas participants and 7 Japanese participants. The main theme of the programme was *Effective Legal and Practical Measures against Corruption*.

### Overseas Participants

Mr. Din Mohammad Fayez	Professional Member Legislative and Academic Legal Research Institute Ministry of Justice Afghanistan
Mr. Manzur Ahmed	Deputy Director Special Enquiry and Investigation Anti-Corruption Commission Bangladesh
Ms. Ohara Costa Fernandes	Police Commissioner Chief in-Charge of Revenues Crimes and Repression Unit for Public Revenue Diversion Rio Grande do Norte Superintendence Federal Police Brazil
Mr. Jose Alexandre Pinto Nunes	Prosecutor Procuradoria da Republica no Rio Grande do Sul Federal Public Prosecution Service of Brazil Brazil
Mr. Sovannara Samreth	Deputy Director General General Department of Operation Anti-Corruption Unit Cambodia
Mr. Ousmane Bangoura	Chief Officer Strategies of Fighting Division National Committee of Fighting Against Corruption Guinea
Mr. Hesam Jamil Thbeitat Amro	Madaba Station Commander Madaba Police Directorate Public Security Directorate Jordan

Mr. Paschal Keli Mweu	Forensic Investigator Investigation and Asset Tracing Ethics and Anti-Corruption Commission Kenya
Mr. Moses Matongo O'mirera	Deputy In-charge of General Prosecutions Office of the Director of Public Prosecutions Kenya
Mr. Eeri Aritiera	Officer Commanding Criminal Investigation Division Kiribati Police Service Kiribati
Mr. Chanthaly Douangvilay	Judge and Acting Director Technical Supervision and Court Statistic The People's Supreme Court of Lao PDR Laos
Ms. Ludmila Petru Popa	Senior Advisor Drafting Normative Acts Division Ministry of Justice Moldova
Mr. Bold Perenlei	Senior Investigator Investigation Division Independent Authority Against Corruption Mongolia
Ms. Grace Orioma Agha-Ibe	Assistant Director Investigation Department Independent Corrupt Practices and Other Related Offences Commission Nigeria
Ms. Abimbola Catherine Ewewie	Legal Officer 1 Legal Unit National Planning Commission Nigeria
Mr. Roberto Emilio Barrios Mague	Investigator's Supervisor Judicial Investigation/Homicide Division Panama National Police Panama
Mr. Timothy Gitua	Director National Fraud and Anti Corruption Division Royal Papua New Guinea Constabulary Papua New Guinea

Ms. Lalaine Delmendo Benitez	Assistant Special Prosecutor Office of the Special Prosecutor Office of the Ombudsman Philippines
Mr. Heinrich Wilhelm Siemsen	Assistant Chief Executive Officer Civil and Criminal Courts Ministry of Justice and Courts Administration Samoa
Mr. Prateep Kongsanit	Legal Officer Legal Bureau Office of the National Anti-Corruption Commission Thailand
Mr. Sanchai Krungkanjana	Provincial Public Prosecutor Intellectual Property and International Trade Office of the Attorney General Thailand
Ms. Maria da Graca de Vasconcelos	Director Investigation Anti-Corruption Commission Timor-Leste
Mr. Jumire Mawanda James Ereemye	Principal Magistrate Grade 1 Courts of Judicature Uganda
Ms. Larysa Cherednichenko	Deputy Head of the Main Department for International Legal Cooperation Prosecutor General's Office Ukraine
Mr. Bogdan Shapka	Senior Expert Anti-Corruption Legislation and Legislation on Justice Department Ministry of Justice Ukraine

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## INFORMATION ABOUT FORTHCOMING PROGRAMMES

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### **1. The 13th Training Course on the Juvenile Delinquent Treatment System for Kenya**

The 13th Training Course on the Juvenile Delinquent Treatment System for Kenya will be hosted by UNAFEI in Tokyo, Japan from 30 January to 22 February 2013. The course is entitled *The Capacity-Building of Child Care and Protection Officers in the Juvenile Justice System of Kenya*. Eleven government officials from Kenya will attend.

### **2. The Ninth Seminar on Criminal Justice for Central Asia**

From 27 February to 14 March 2013, UNAFEI will host the Ninth Seminar on Criminal Justice for Central Asia in Tokyo, Japan. The theme of the Seminar is *Addressing Corruption which Hinders Countermeasures for Drug Offences and Others; Especially, Ethics and Codes of Conduct for Judges, Prosecutors and Law Enforcement Officials*. Eleven government officials from across Central Asia will attend.

### **3. The 154th International Training Course**

From 12 May to 28 June 2013, UNAFEI will host the 154th International Training Course in Tokyo, Japan. The theme of the Course is *Stress Management of Correctional Personnel – Enhancing the Capacity of Mid-Level Staff*. Government officials from across Southeast Asia, including Japan, and visiting experts and lecturers will attend.

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**ADMINISTRATIVE NEWS**

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**Overseas Trips by Staff**

Director Tatsuya Sakuma visited Kuala Lumpur, Malaysia from 4 to 7 October 2012 to attend the 6th International Association of Anti-Corruption Authorities (IAACA) Annual Conference and General Meeting. Director Sakuma made a presentation entitled “UNAFEI’s Capacity Building Efforts in the Anti-Corruption Field” at its Plenary Session.

Professor Koji Yoshimura visited Brunei Darussalam from 7 to 12 October 2012 to attend the 32nd Asian and Pacific Conference of Correctional Administrators (APCCA). Professor Yoshimura made a presentation entitled “Roles and Activities of UNAFEI” as a Specialist Presentation.

Professor Mayu Yoshida visited Mexico City, Mexico from 28 October to 2 November 2012 to attend the 14th Annual Conference of the International Corrections and Prisons Association (ICPA).

Professor Yuichi Tada visited Katmandu, Nepal from 27 November to 1 December 2012 to survey the criminal justice system in Nepal and discuss future cooperation with the Office of the Attorney General of Nepal.

Professor Yuichi Tada visited Courmayeur, Italy from 11 to 18 December 2012 to attend the annual Co-ordination Meeting of the United Nations Crime Prevention and Criminal Justice Programme Network and the ISPAC International Conference.

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**FACULTY AND STAFF OF UNAFEI**


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**Faculty:**

Mr. Tatsuya Sakuma	Director
Mr. Kenichi Kiyono	Deputy Director
Mr. Yuichi Tada	Professor, Chief of Training Division
Ms. Kumiko Izumi	Professor
Mr. Fumihiko Yanaka	Professor
Mr. Shinichiro Iwashita	Professor
Mr. Naoya Oyaizu	Professor
Mr. Ryo Tsunoda	Professor, Chief of Information and Library Service Division
Mr. Koji Yoshimura	Professor, Chief of Research Division 153rd Seminar Deputy Programming Officer
Ms. Akiko Tashiro	Professor 153rd Seminar Programming Officer
Ms. Mayu Yoshida	Professor
Mr. Thomas L. Schmid	Linguistic Adviser

**Secretariat:**

Mr. Takashi Hagiwara	Chief of Secretariat
Mr. Takeshi Fujita	Co-Deputy Chief of Secretariat
Mr. Seiichi Sugiyama	Co-Deputy Chief of Secretariat

**General and Financial Affairs Section:**

Mr. Hiroki Miyazaki	Chief Officer
Mr. Masato Honda	Officer
Ms. Aoi Hichiguro	Officer

**Training and Hostel Management Affairs Section:**

Mr. Shinichi Yamamoto	Chief Officer 153rd Seminar Assistant Programming Officer
Mr. Yoshiki Fukuta	Chief Officer
Ms. Rie Suzuki	Officer
Mr. Shinichi Inoue	Officer

**International Research Affairs Section:**

Mr. Takuya Furuhashi	Officer
Ms. Naoko Iwakata	Librarian

**Secretarial Staff:**

Ms. Hisayo Yamada	Officer
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**Kitchen:**

Ms. Sae Sakai	Chef
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**JICA Coordinator for the 153rd International Senior Seminar:**

Ms. Miki Yamamoto	JICA
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