# UNITED NATIONS ASIA AND FAR EAST INSTITUTE FOR THE PREVENTION OF CRIME AND THE TREATMENT OF OFFENDERS

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### LETTER FROM THE DIRECTOR

It is my privilege to inform readers of the successful completion of the 165th International Senior Seminar on "Juvenile Justice and the United Nations Standards and Norms", which took place from 12 January to 10 February 2017. In this Seminar, we welcomed 5 Japanese participants and 26 overseas participants (including 1 observer): 11 from Asia, 3 from Africa, 3 from South America, 6 from Oceania, and 3 from Central America. The participants included judges, prosecutors, probation officers, police officers and other public officials involved in the field of crime prevention and criminal justice. As this newsletter demonstrates, the Seminar was extremely productive. It consisted of lectures by visiting experts, ad hoc lecturers, UNAFEI faculty members, individual presentations, visits to relevant criminal justice agencies, and group-workshop and plenary sessions.

The United Nations standards and norms for juvenile justice—which include the Beijing Rules, the Riyadh Guidelines and the "United Nations Rules for the Protection of Juveniles Deprived of their Liberty"—establish minimum standards for the treatment of juveniles in conflict with the law. These standards include, among others, ensuring due process in juvenile justice systems, promoting diversion from the formal juvenile justice process and encouraging the use of alternatives to institutionalization. Many if not all of these principles have become binding international law on more than 190 countries that have ratified "the Convention on the Rights of the Child". Although many countries have implemented specific measures for the treatment of juveniles, many countries continue to face challenges including long-term detention, lack of social inquiry, lack of use of diversion, and there is room for further improvement in terms of alternative measures to incarceration, treatment programmes, and cooperation with related organizations and individuals.

UNAFEI, as one of the institutes of the United Nations Crime Prevention and Criminal Justice Programme Network, held this Seminar to offer participants an opportunity to clarify and analyse the current situation of juvenile justice in each participating country and to explore more effective ways to enhance the treatment, rehabilitation and social reintegration of juvenile offenders. Additionally, the participants were able to share experiences, gain knowledge, and build a human network of counterparts.

During the Seminar, the participants diligently and comprehensively examined the main theme, primarily through a comparative analysis. The participants shared their own experiences and knowledge of the issues and identified problems and areas in which improvements could be made. With the academic and practical input from the visiting experts, ad hoc lecturers and UNAFEI faculty—and the in-depth discussions they had with each other—the participants are now better equipped to enhance the policies and practices related to juvenile justice in their respective countries.

I would like to offer my sincere congratulations to all of the participants upon their successful completion of the Seminar, made possible by their strenuous efforts. My heartfelt gratitude goes out to the visiting experts and ad hoc lecturers who contributed a great deal to the Seminar's success. Furthermore, I appreciate the indispensable assistance and cooperation extended to UNAFEI by various agencies and institutions that helped diversify the Seminar.

I would also like to express my great appreciation to the Japan International Cooperation Agency (JICA) for its immeasurable support throughout the Seminar. At the same time, a warm tribute must be paid to the Asia Crime Prevention Foundation (ACPF) and its branch organizations for their substantial contributions to our activities. Lastly, I owe my gratitude to all the individuals whose unselfish efforts behind the scenes contributed significantly to the successful realization of this Seminar.

Upon returning to their home countries, I genuinely believe that, like their predecessors, the strong determination and dedication of the participants will enable them to work towards the improvement of their respective nations' criminal justice systems, and towards the benefit of international society as a whole.

Finally, I would like to reiterate my best regards to the participants of the 165th International Senior Seminar. I hope that the experience they gained during the Seminar proves valuable in their daily work and that the bonds fostered among the participants, visiting experts and UNAFEI staff will continue to grow for many years to come.

March 2017

Keisuke SENTA Director, UNAFEI

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#### THE 165TH INTERNATIONAL SENIOR SEMINAR

### JUVENILE JUSTICE AND THE UNITED NATIONS STANDARDS AND NORMS

### **Seminar Rationale**

### **Definitions**

In this seminar, the words "juvenile", "offence" and "juvenile offender" were defined as used in the "United Nations Standard Minimum Rules for the Administration of Juvenile Justice (The Beijing Rules)" 2.2, that is,

- ➤ "A juvenile" is a child or young person who, under the respective legal systems, may be dealt with for an offence in a manner which is different from an adult;
- > "An offence" is any behaviour that is punishable by law under the respective legal systems
- ➤ "<u>A juvenile offender</u>" is a child or young person who is alleged to have committed or who has been found to have committed an offence.

This training course mainly focused on juvenile offenders. However, we did <u>not</u> exclude any of the following behaviours as long as the juvenile is involved with the juvenile justice system:

- "Status offences" which are specific behaviours that would not be punishable if committed by an adult
- Behaviour of children under the age of criminal responsibility that is in conflict with the law and would be punishable if committed by adults.

### **Rationale of the Seminar**

In terms of juvenile justice, the United Nations General Assembly adopted the "United Nations Standard Minimum Rules for the Administration of Juvenile Justice (The Beijing Rules)" in 1985, the "United Nations Guidelines for the Prevention of Juvenile Delinquency (The Riyadh Guidelines)" and the "United Nations Rules for the Protection of Juveniles Deprived of their Liberty" in 1990. Moreover, "the Convention on the Rights of the Child" was adopted in 1989. Currently, more than 190 countries have ratified this Convention. The Convention, rules and guidelines ensure several principles such as:

- Promoting the well-being of juveniles and their families,
- Minimizing the necessity of intervention,
- Due process in juvenile justice systems,

<sup>&</sup>lt;sup>1</sup> General Assembly resolution 40/33, annex.

<sup>&</sup>lt;sup>2</sup> General Assembly resolution 45/112, annex.

<sup>&</sup>lt;sup>3</sup> General Assembly resolution 45/113, annex.

<sup>&</sup>lt;sup>4</sup> United Nations, Treaty Series, vol. 1577, No. 27531.

- Proper investigation of social background and circumstances of juveniles
- Involvement of parents or the guardian,
- Promotion of diversion from formal process,
- Avoiding deprivation of liberty (e.g., detention awaiting trial, institutional treatment),
- Incarceration for the shortest appropriate period of time,
- Encouraging the use of alternatives to institutionalization,
- Protecting the privacy rights of juveniles.

Moreover, the Thirteenth Congress on Crime Prevention and Criminal Justice adopted the Doha Declaration<sup>5</sup> which underlines the importance of development of comprehensive child-sensitive justice policies focused on the best interests of the child to protect children who are in contact with the criminal justice system, particularly in relation to their treatment and social reintegration.

On the other hand, although many countries implement specified measures for juveniles, some countries also face challenges including long-term detention/incarceration, lack of social inquiry, lack of use of diversion, and there is room for further improvement in terms of alternative measures to incarceration, specified treatment programmes, and cooperation with related organizations and individuals.

Social inquiry reports (e.g. social reports, pre-sentence reports) are an indispensable aid in most legal proceedings involving juveniles. The competent authority should be informed of relevant facts about the juveniles such as social and family background, school career, educational experiences, etc.

All over the world, juveniles are recruited to terrorist or criminal organizations, and juveniles' rehabilitation and social reintegration are necessary to ensure that juveniles cease their affiliation with these organizations.

Thus, this programme offers participants an opportunity to deepen their understanding and share experiences and knowledge focusing on juvenile justice and the United Nations Standards and Norms.

Another objective of the programme is to establish a global network of counterparts to facilitate the exchange of updated information on country practices.

In order to achieve these objectives, this programme provided an opportunity to identify and examine the current situations and challenges existing in the participants' countries, and to build the participants' knowledge of possible policies and measures to improve current practices.

### **Key Topics of the Programme**

The following are key topics that were addressed during the programme:

- 1) General principles of juvenile justice
  - Definition of 'juvenile' and 'juvenile offence' under each country's legal system

<sup>&</sup>lt;sup>5</sup> "The Doha Declaration on integrating crime prevention and criminal justice into the wider United Nations agenda to address social and economic challenges and to promote the rule of law at the national and international levels, and public participation" Economic and Social Council resolution 2015/19, annex

- Purpose of juvenile justice
- Legislation
- Specific juvenile justice procedures (compared to those for adults)
- Current status of juvenile offences

### 2) Relevant international standards and norms

- United Nations Standard Minimum Rules for the Administration of Juvenile Justice (The Beijing Rules)
- United Nations Guidelines for the Prevention of Juvenile Delinquency (The Riyadh Guidelines)"
- United Nations Rules for the Protection of Juveniles Deprived of their Liberty
- The Convention on the Rights of the Child

### 3) Juvenile justice procedure

- Investigation of the delinquency
- Investigation of the background/circumstances of juveniles
- Uniqueness of fact finding procedure with respect to the offence and the back-ground/circumstances of juveniles (compared to those for adults)
- Role of the attorney in juvenile justice procedure
- Consideration of the victim in juvenile justice procedure
- Types of disposition (e.g., warning, probation, community service, compensation/restitution, restorative justice, mitigation of sentence)

### 4) Community-based (non-institutional) treatment

- Effective treatment and evaluation (e.g., education, vocational training, treatment programmes)
- Understanding of social environment (family, peers, school, workplace) and support for rehabilitation and reintegration
- Cooperation between institutional treatment and community-based treatment

#### 5) Institutional treatment

- Effective treatment and evaluation (e.g., education, vocational training, treatment programmes)
- Understanding of social environment (family, peers, school, workplace) and support for rehabilitation and reintegration
- Cooperation between institutional treatment and community-based treatment

### 6) Social reintegration

- Diversion from the formal system (e.g., education programmes, restorative justice)
- Cooperation among related agencies, organizations and individuals (e.g., schools, non-governmental organizations, social welfare services, volunteers)

Each participant was required to submit an Individual Presentation Paper regarding the above-mentioned topics as they apply to his or her country, and to explain and discuss these topics in his or her individual presentation.

### **Seminar Summary**

### Lectures

During the Seminar, the participants attended 35 lectures, including 7 presented by the visiting experts, 3 by ad hoc lecturers and 8 by the faculty of UNAFEI. Five distinguished criminal justice practitioners served as UNAFEI's visiting experts. They lectured on issues relating to the main theme of the Seminar and contributed significantly beyond their lectures by encouraging discussions after their lectures, participating in the discussions of other programmes, and conversing with the participants on informal occasions. Additionally, the ad hoc lectures were delivered by a Japanese Family Court Judge, a Family Court Investigating Officer, and a professor from a Japanese university. The lecturers and lecture topics are listed on pages 7 to 8.

### **Individual Presentations**

During the second week of the course, all participants delivered individual presentations which introduced the situation, problems and future prospects of the participants' countries. These papers were compiled onto a USB memory stick and distributed to all the participants. The titles of these individual presentation papers are listed on pages 9 to 11.

### **Group Workshop Sessions**

Group workshop sessions provided the participants with the opportunity to further examine the sub-topics of the main theme. In order to conduct each session effectively, the UNAFEI faculty selected individuals to serve as group members for the sub-topics, based on their responses to a previously distributed questionnaire. Selected participants served as chair-persons, co-chairpersons, rapporteurs or co-rapporteurs, and faculty members served as advisers. Each group's primary responsibility was to explore and develop their designated topics in the group workshop sessions. The participants and UNAFEI faculty studied the topics and exchanged their views based on information obtained through personal experience, the individual presentations, lectures and so forth. After the group workshop sessions, reports were drafted based on the discussions in their groups. These reports were subsequently presented in the plenary report-back session, where they were endorsed as the reports of the Seminar. Brief summaries of the group workshop reports are provided on pages 12 to 14.

### **Visits and Special Events**

Visits to various agencies and institutions in Japan helped the participants obtain a more practical understanding of the Japanese criminal justice system. In addition to the Seminar's academic agenda, many activities were arranged to provide a greater understanding of Japanese society and culture, with the assistance of various organizations and individuals, including the Asia Crime Prevention Foundation (ACPF). For more detailed descriptions, please refer to pages 15 to 17.

### **Lecture Topics**

### Visiting Experts' Lectures

- 1) Prof. Ann SKELTON
  - Making Juvenile Justice Instruments "real" Through the Courts: Three South African Case Studies
- 2) Dr. Richard DEMBO
  - History, Policy and Practices of U.S. Juvenile Justice
  - Juvenile assessment centres, Comprehensive Health Services
  - Civil Citation Programs (Diversion)
- 3) Dr. Eduardo VETERE
  - Beijing Rules in Juvenile Justice
- 4) Dr. Matti JOUTSEN
  - UN Standards and Norms on Juvenile Justice: From Soft Law to Hard Law

### UNAFEI Professors' Lectures

- 1) Mr. MORINAGA Taro, Deputy Director, UNAFEI
  - Philosophy and Basic Concept of Japanese Juvenile Justice (CJSJ Overview)
- 2) Mr. HIRANO Nozomu, *Professor*, UNAFEI
  - International Standards and Norms on Juvenile Justice (CJSJ Introduction)
  - Juvenile Justice in Japan
- 3) Mr. TSUJI Takanori, Adjunct Professor, UNAFEI
  - Criminal Justice System in Japan: Japanese Police
- 4) Mr. YUKAWA Tsuyoshi, *Professor*, UNAFEI
  - Criminal Justice System in Japan: Investigation, Prosecution and Trial

- 5) Ms. YAMAMOTO Mana, *Professor*, UNAFEI
  - Juvenile Institutional Corrections in Japan
- 6) Mr. WATANABE Hiroyuki, *Professor*, UNAFEI
  - Community Corrections in Japan
- 7) Mr. MINOURA Satoshi, *Professor*, UNAFEI
  - Volunteer Probation Officers in Japan

### Ad Hoc Lectures

1) Mr. KAWAMOTO Seigan Judge, Tokyo Family Court

> Ms. ONO Rieko Deputy Chief of the Family Court Investigating Officer, Tokyo Family Court

- Juvenile Justice Procedure in Japan
- 2) Mr. KAWAIDE Toshihiro

Professor, Graduate Schools for Laws and Politics, The University of Tokyo

• Basic Idea and Revision of the Juvenile Act in Japan

### **Individual Presentation Topics**

### Overseas Participants

- 1) Mr. Rinzin DORJI (Bhutan)
  - Juvenile Justice in Bhutan
- 2) Ms. Alessandra Charbel Janiques REBOUCAS (Brazil)
  - A Few Challenges of the Brazilian Juvenile Justice
- 3) Mr. Luiz Ricardo DUARTE (Brazil)
  - School and Crime Prevention in Brazil: An Overview
- 4) Mr. Pablo Neri PEREIRA (Brazil)
  - The Role of the Police in Crime Prevention and Reduction of Risks for Juveniles
- 5) Mr. Terepai OBEDA (Cook Islands)
  - Crime Prevention and Criminal Justice
- 6) Mr. Tuaine Junior MANAVAROA (Cook Islands)
  - General Principles of Juvenile Justice
- 7) Mr. Bi Ohou Noel BOTI (Cote d'Ivoire)
  - Rules for the Protection of Juvenile Offender in Cote d'Ivoire
- 8) Mr. Koffi Jean Claude ABOYA (Cote d'Ivoire)
  - Juvenile Justice and the United Nations Standards and Norms
- 9) Mr. Rootman Estivens PEREZ ALVARADO (Guatemala)
  - Juvenile Justice System in Guatemala
- 10) Mr. Zacharia Kuria MWANGI (Kenya)
  - Community-based Treatment of Juvenile Offenders in Kenya
- 11) Mr. Basheer MOHAMED (Maldives)
  - Juvenile Justice in the Republic of Maldives

- 12) Ms. Zaeema Nasheed ABOOBAKURU (Maldives)
  - A Maldivian Perspective on Juvenile Justice
- 13) Mr. Zaw Min Oo (Myanmar)
  - Crime Prevention and Criminal Justice
- 14) Ms. Meera CHAUDHARY (Nepal)
  - Juvenile Justice System in Nepal
- 15) Mr. Surendra Prasad MAINALI (Nepal)
  - Juvenile Justice System in Nepal
- 16) Mr. Yam Bahadur BANIYA (Nepal)
  - A Brief Introduction about Juvenile Justice System in Nepal
- 17) Mr. Ghulam Ali (Pakistan)
  - Juvenile Justice System in Pakistan
- 18) Mr. Rahim Gul (Pakistan)
  - Juvenile Justice System in Pakistan
- 19) Ms. Liana Edith ORTEGA (Panama)
  - Juvenile Justice in Panama; Prevention and Re-Socialization Programmes
- 20) Mr. Luis Alberto ZEGARRO (Panama)
  - Juvenile Justice in Panama; Prevention and Re-Socialization Programmes
- 21) Ms. Cathy Fred KAIUN (Papua New Guinea)
  - The National Law & Justice Policy and Plan of Action–Toward Restorative Justice
- 22) Mr. Collin SAKAP (Papua New Guinea)
  - General Principles of Juvenile Justice in Papua New Guinea
- 23) Ms. Elly Elis NAPHAL (Papua New Guinea)
  - Community—Based Treatment Measures Practised in Papua New Guinea's Juvenile Justice System
- 24) Ms. Suzie Uware VUVUT (Papua New Guinea)

- Juvenile Justice Reforms in Papua New Guinea in Compliance with International Standards & Norms
- 25) Mr. Omega Jireh Deocares FIDEL (Philippines)
  - The Juvenile Justice System in the Philippines

### Course Counsellor

- 26) Ms. Kattiya RATANADILOK (Thailand)
  - The Juvenile Justice System in Thailand

### Japanese Participants

- 27) Ms. ETO Junko
  - Juvenile Justice and Prosecution Practice in Japan
- 28) Mr. NAKAGAWA Takahisa
  - The Function of a Juvenile Hearing and the Final Ruling
- 29) Mr. NAKAZAWA Satoshi
  - Social Investigation by the Family Court Investigating Officer
- 30) Mr. NISHIE Naoto
  - Probation for Juveniles at Offenders Rehabilitation Facilities in Japan
- 31) Mr. YAMAMOTO Masaya
  - An Exploration of Juvenile Institutional Corrections

### **Group Workshop Sessions**

Group 1
A FEW MEASURES TO PREVENT AND REDUCE RECIDIVISM

Chairperson	Ms. Alessandra Charbel Janiques	(Brazil)	
	Reboucas		
Co-Chairperson	Mr. Yam Bahadur Baniya	(Nepal)	
Rapporteur	Mr. Tuaine Junior Manavaroa	(Cook Islands)	
Co-Rapporteur	Mr. Rinzin Dorji	(Bhutan)	
Members	Mr. Bi Ohou Noel Boti	(Cote d'Ivoire)	
	Mr. Basheer Mohamed	(Maldives)	
	Mr. Rahim Gul	(Pakistan)	
	Ms. Liana Edith Ortega	(Panama)	
	Ms. Cathy Fred Kaiun	(Papua New Guinea)	
	Mr. NISHIE Naoto	(Japan)	
Advisers	Prof. HIRANO Nozomu	(UNAFEI)	

Report Summary

Group 1 conducted a comprehensive review of the status of juvenile justice in the participating countries and identified challenges facing juvenile justice systems. The group workshop report addressed the following topics: (1) the need for prompt intervention by the juvenile justice system; (2) comprehensive assessment of juveniles; (3) responsibilities of parents and guardians; (4) diversion programmes; (5) restorative justice; (6) multi-agency cooperation.

The group reported that timing of juvenile justice dispositions varies widely from country to country, and stressed the importance of prompt interventions, thus minimizing the time spent by the juvenile in the system. At the same time, comprehensive assessment of the needs of each juvenile must be conducted by qualified professionals using reliable assessment tools and comprehensive social inquiry reports. Due to the important role that parents play in the sound upbringing of their children, the United Nations standards and norms on juvenile justice encourage parental participation in the juvenile justice system. Nevertheless, the group concluded that most countries do not have such procedures and practices in place.

To avoid formal process, diversion programmes should be developed or expanded, particularly for minor juvenile offences. Many countries lack diversion programmes and enabling legislation. Among countries that have diversion, many of the options are limited or are not carried out promptly. To implement an effective diversion programme, constant training and specialized knowledge for personnel are important. Likewise, though restorative justice practices are encouraged by the UN standards and norms, implementation varies greatly. Data analysis is important to strengthen restorative justice practices based on each country's needs through a formal mechanism of monitoring and data analysis.

The group found that the protection of children in conflict with the law requires, among other measures, multi-sectoral coordination between government agencies, the community and the private sector. The group concluded that governments should recognize and strengthen the work of community leaders, such as volunteer probation officers, and non-governmental organizations (NGOs), which provide rehabilitation services through, for example, the operation of halfway houses.

Ultimately, a holistic approach is required to tackle juvenile recidivism. Countries need diverse options based on their domestic situations, and policies must be implemented in line with each country's legal system. Yet despite legal and cultural differences, all countries are united in the aspiration to eliminate recidivism among juveniles.

Group 2

## REDUCING CRIME AND RECIDIVISM OF JUVENILES: DISCUSSIONS AND SUGGESTIONS

Chairperson	Mr. Zacharia Kuria Mwangi	(Kenya)	
Co-Chairperson	Ms. Suzie Uware Vuvut	(Papua New Guinea)	
Rapporteur	Ms. Kattiya Ratanadilok	(Thailand)	
Co-Rapporteur	Mr. Luiz Ricardo Duarte	(Brazil)	
Co-Rapporteur	Mr. Zaw Min Oo	(Myanmar)	
Members	Mr. Terepai Obeda	(Cook Islands)	
	Mr. Koffi Jean Claude Aboya	(Cote d'Ivoire)	
	Mr. Surendra Prasad Mainali	(Nepal)	
	Ms. Junko Eto	(Japan)	
	Mr. Masaya Yamamoto	(Japan)	
Adviser	Prof. Hiroyuki Watanabe	(UNAFEI)	

Report Summary

The group members addressed the issue of juvenile crime and recidivism, recognizing that youth are, due to their maturation and growth process, fundamentally different than adults in terms of responsibility for their conduct and their prognosis for rehabilitation.

The group identified common factors that contribute to juvenile recidivism in the participating counties, which include insufficient use of diversion, the quality of treatment programmes due to lack of evaluation, and the problem of discontinuation of care and lack of synergies resulting from underutilization of multi-agency cooperation. Other factors identified by the group include: inadequate training facilities, lack of rehabilitation programmes, stigmatization, poverty, lack of funds, inadequate training of social workers, poor education, and lack of jobs.

In response to these issues, the group recommended: (1) strengthening governmental and non-governmental juvenile justice and welfare institutions; (2) enhancing the capacity of human resources though training; (3) empowering families to provide necessary care for juveniles; (4) reviewing existing programmes by increasing emphasis on diversion; (5) reviewing existing law and enacting new legislation to address emerging issues; (6) enhancing public awareness to reduce stigmatization of juvenile offenders; (7) conducting monitoring and evaluation of existing programmes; (8) increasing research on juvenile justice; (9) use of data management tools; (10) promoting guidance and counselling for juveniles.

Multi-agency cooperation with the community and the private sector is also important to reducing recidivism. Key measures to enhance multi-agency cooperation include promoting information sharing to enhance cooperation; establishing linkages among complementing organizations; promoting exchange programmes with other agencies with a view to adopt and adapt to best practices; establishing inter-agency initiatives such as meetings, working committees and central database management for easy reference during monitoring and evaluation; promoting joint panel discussions and talk shows hosted by staff of complementing agencies; promoting and sharing of resources among agencies in the juvenile justice system; and promoting community-based programmes to empower communities to take part in the treatment and rehabilitation of juveniles.

The group concluded by noting that the issue of juvenile delinquency and recidivism cuts across nations and is a threat to national security. The existence of recidivism indicates that the goals of a country's juvenile justice system have not been achieved, but these can be resolved by appropriate intervention. Although the factors causing juvenile recidivism and the group's recommendations are not exhaustive, it is hoped that they provide a general understanding of the problems facing juvenile justice systems and possible solutions in order to establish a just, safe and secure society for all.

Group 3

### A HOLISTIC APPROACH TO JUVENILE JUSTICE SYSTEMS

Chairperson	Ms. Meera Chaudhary	(Nepal)
<b>Co-Chairperson</b> Mr. Rootman Estivens Perez Alvarado		(Guatemala)
Rapporteur	Mr. Pablo Neri Pereira	(Brazil)
Co-Rapporteur	Ms. Zaeema Nasheed Aboobakuru	(Maldives)
Co-Rapporteur	Ms. Elly Elis Naphal	(Papua New Guinea)
Co-Rapporteur	Mr. Satoshi Nakazawa	(Japan)
Members	Mr. Ghulam Ali	(Pakistan)
	Mr. Luis Alberto Zegarro	(Panama)
	Mr. Collin Sakap	(Papua New Guinea)
	Mr. Omega Jireh Deocares Fidel	(Philippines)
	Mr. Takahisa Nakagawa	(Japan)
Adviser	Prof. Ayuko Watanabe	(UNAFEI)
Adviser	Prof. Fumiko Akashi	(UNAFEI)

Report Summary

Group 3 addressed common challenges facing juvenile justice systems and provided recommendations to resolve them. The following topics were addressed: (a) the minimum age of criminal responsibility (MACR); (b) diversion; (c) special procedures for juveniles; (d) interorganizational cooperation among related agencies; and (e) multi-agency cooperation with the community and the private sector.

Regarding the age of criminal responsibility, the group noted that the Convention on the Rights of the Child defines children as persons below the age of 18, recognizing that the convention is construed as setting the minimum age of criminal responsibility as no lower than 12 years of age. Among the participating countries, it was reported that the MACR varies from the ages of 10 to 15. Consequently, the group recommended that all countries increase the MACR to a minimum of 12 years of age and the international community should strive to achieve a uniform age for the MACR.

Diversion is an important juvenile justice measure that diverts juveniles from the traditional juvenile justice process thereby avoiding the negative effects from the stigma of conviction and sentence. All countries participating in the group have implemented diversion in some form, although at different stages of the juvenile justice process and by different decision makers. Countries with informal diversion measures should enact legislation to formalize such measures, and countries with formal systems should focus on increasing the effectiveness of rehabilitation programmes.

The group also reviewed special procedures for juveniles in the participating countries, stressing the importance of these procedures to ensure rehabilitation and that all action taken by the juvenile justice system is done in consideration of the best interests of the child. In order to address juvenile justice in a holistic manner, inter-organizational cooperation and multiagency cooperation with the community and private sector are important for making sure that all relevant stakeholders and organizations are involved in providing services necessary for the development of juveniles, such as health care, education and social welfare. All countries reported frameworks for working with non-governmental organizations.

The group recognized that, in line with the United Nations standards and norms on juvenile justice, each country has an obligation to improve its system and practices, and identified several challenges to achieving these goals. Recommended solutions include enhancing research, monitoring and evaluation of juvenile justice programmes and policies, strengthening community participation in juvenile justice, specialization of juvenile justice practitioners through training, among others.

### **Observation Visits**

<u>Date</u>	Agency/Institution	Main Persons Concerned
18 Jan.	Ministry of Justice (MOJ)	<ul> <li>Mr. KANEDA Katsutoshi</li> <li>(Minister of Justice)</li> </ul>
	Tokyo Probation Office	<ul> <li>Mr. KOBAYASHI Atsuo</li> <li>(Director of Planning and Coordination Division)</li> <li>Mr. TSUNODA Ryo</li> <li>(Specialist for Supporting Activities of the Private Sector)</li> </ul>
19 Jan.	Supreme Court Tokyo District Court Tokyo Family Court	• Mr. ONUKI Yoshinobu (Supreme Court Judge)

### **Group Study Tours**

<u>Date</u>	<b>Location</b>	Agency/Institution	Main Persons Concerned
1 Feb.	Hiroshima	Hiroshima High Public Prosecutors' Office	• Mr. SAKAI Kunihiko (Superintending Prosecutor)
		Halfway House WITH HIROSHIMA	• Mr. YAMADA Kan-ichi (President)
2 Feb.	Kyoto	Kyoto Medical Juvenile Training School	• Mr. KUNISADA Takanobu (Director)
3 Feb.	Kyoto	Kyoto Juvenile Classification Home	• Ms. YOSHIMURA Masayo (Director)

### **Special Events**

12 Jan.

Welcome Party

16, 17, 23 Jan.

Japanese Conversation Classes

The overseas participants attended three Japanese conversation classes and learned practical Japanese expressions. The *sensei* (teachers) were Ms. NAGAI Yae and Ms. KIMURA Keiko from EP academy.

18 Jan.

Courtesy Call to the Minister of Justice and Reception by the Vice-Minister of Justice

At the conclusion of their courtesy visit to the Minister of Justice, Mr. KANEDA Katsutoshi, a reception was held for the participants by the Vice-Minister of Justice, Mr. KUROKAWA Hiromu, at the Danwa-shitsu lounge on the 20th floor of the ministry building, overlooking Hibiya Park.

20 Jan. UNAFEI International Table Tennis Tournament

The UNAFEI Table Tennis Tournament was held in the auditorium. Mixed teams of international participants, Japanese participants, and UNAFEI faculty and staff were formed, and competed against each other.

24 Jan. Social with Volunteer Probation Officers

The participants had an opportunity to exchange views with Japanese Volunteer Probation Officers at a social at UNAFEI.

28 Jan. Home Visits

The Volunteer Probation Officers Association in Support of UNAFEI's Activities kindly organized a home visit programme. The hosts were Mr. ISHIZAKI Toshikazu, Mr. SHIMADA Koichiro, Mr. TANAKA Kimio, Ms. SHIBATA Kazuko and Mr. YATO Ichiro. They kindly invited the participants to their homes.

9 Feb. Farewell Party

A party was held to bid farewell to the participants.

### **Reference Materials**

## UNAFEI'S 165TH INTERNATIONAL SENIOR SEMINAR LIST OF REFERENCE MATERIALS

A. United Nations Conventions and Related Documents				
1	United Nations Standard Minimum Rules for the Administration of Juvenile Justice (The Beijing Rules)			
2	United Nations Guidelines for the Prevention of Juvenile Delinquency (The Riyadh Guidelines)			
3	United Nations Rules for the Protection of Juveniles Deprived of their Liberty (The Havana Rules)			
4	United Nations Convention on the Rights of the Child (CRC)			
В.	B. Japanese Law			
1	Penal Code (EN-JP)			
2	Code of Criminal Procedure (EN-JP) 1 (Part 1 and Part 2), 2 (Part 3-)			
3	Juvenile Act (EN)			
4	Offenders Rehabilitation Act (EN-JP)			
5	Volunteer Probation Officers Act (EN-JP)			
6	Child Welfare Act (EN-JP)			

### **Expert and Participant List**

### **Visiting Experts**

Prof. Ann SKELTON Professor

Director of Centre for Child Law

University of Pretoria

Dr. Richard DEMBO Professor

Department of Criminology

College of Behavioural & Community Sciences

University of South Florida

Dr. Eduardo VETERE (Former) Director

**Division for Treaty Affairs** 

United Nations Office on Drugs and Crime

(UNODC)

Dr. Matti JOUTSEN Director

European Institute for Crime Prevention and Control

(HEUNI)

Mr. Gary HILL Scientific Coordinator

Milan, Italy-based International Scientific and Professional Advisory Council of the United Nations Crime Prevention and Criminal Justice

Program (ISPAC)

Dr. Kittipong Kittayarak Executive Director

Thailand Institute of Justice (TIJ)

**Overseas Participants** 

Mr. Rinzin DORJI Superintendent of Police

Division VIII, SAMDRUP JONGKHAR

Royal Bhutan Police

Bhutan

Ms. Alessandra Charbel Janiques

REBOUCAS

State Prosecutor

Office of the Prosecution in the Protection of Childhood and Youth in Juvenile Justice in

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Office of the Prosecution of the Federal District and

Territories of Brazil

Brazil

Mr. Luiz Ricardo DUARTE

Director

Directorship of Citizen Safety

Public Safety Department of Santa Catarina State

Brazil

Mr. Pablo Neri PEREIRA

Chief of Operation Section

Chief of Staff Office

Military Police of Santa Catarina State

Brazil

Mr. Terepai OBEDA

Senior Probation Officer

Probation Service Ministry of Justice Cook Islands

Mr. Tuaine Junior MANAVAROA

Probation Officer
Probation Service
Ministry of Justice
Cook Islands

Mr. Bi Ohou Noel BOTI

Investigating Judge Court Division

Ministry of Justice, Human Rights and Public

Liberty
Cote d'Ivoire

Mr. Koffi Jean Claude ABOYA

Counsellor

Court of Appeal

Ministry of Justice, Human Rights and Public

Liberty

Cote d'Ivoire

Mr. Rootman Estivens Criminal Policy Secretary
PEREZ ALVARADO Public Ministry of Guatemala

Guatemala

Mr. Zacharia Kuria MWANGI Superintendent

Administration Police Service

National Police Service

Kenya

Mr. Basheer MOHAMED Head

Family and Child Protection Department

Maldives Police Service

Maldives

Ms. Zaeema Nasheed ABOOBAKURU Registrar

Juvenile Court

Maldives

Mr. Zaw Min Oo Commander of Region (3) Yangon

**Drug Enforcement Division** 

Myanmar Police Force Ministry of Home Affairs

Myanmar

Ms. Meera CHAUDHARY Superintendent of Police

Central Investigation Bureau, Kathmandu

Nepal Police

Nepal

Mr. Surendra Prasad MAINALI Joint Director

Human Resource Development Department,

Training Directorate, NAXAL

Nepal Police

Nepal

Mr. Yam Bahadur BANIYA District Attorney

District Government Attorney Office,

MAKAWANPUR

Nepal

Mr. Ghulam Ali Director

Ministry of Human Rights Government of Pakistan

Pakistan

Mr. Rahim Gul Secretary

Law & Prosecution, Law Department GILGIT-

**BALTISTAN GILGIT** 

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Ms. Liana Edith ORTEGA Responsible for Station

Service Childhood and Adolescents

National Police

Panama

Mr. Luis Alberto ZEGARRO Director

Office of Citizen Participation

Public Security Ministry

Panama

Ms. Cathy Fred KAIUN Assistant Director-Restorative Justice

Crime Prevention & Restorative Justice Branch

Department of Justice & Attorney General

Papua New Guinea

Mr. Collin SAKAP Assistant Director-Community Engagement

Crime Prevention & Restorative Justice

Coordination Branch

Department of Justice & Attorney General

Papua New Guinea

Ms. Elly Elis NAPHAL Senior Probation Officer

**Community Based Correction** 

Department of Justice & Attorney General

Papua New Guinea

Ms. Suzie Uware VUVUT Chief Probation Officer

Community Based Corrections-Probation Services

Department of Justice & Attorney General

Papua New Guinea

Mr. Omega Jireh Deocares FIDEL Chief, Case Monitoring Division

Directorate for Investigation and Detective

Management

Philippine National Police

Philippines

Ms. Kattiya RATANADILOK Director

Research and Development Institute

Department of Juvenile Observation and Protection

(DJOP) Thailand

**Japanese Participants** 

Ms. ETO Junko Public Prosecutor

Tokyo District Public Prosecutors Office

Mr. NAKAGAWA Takahisa Judge

**Kobe District Court** 

Mr. NAKAZAWA Satoshi Chief Family Court Investigating Officer

Kofu Family Court

Mr. NISHIE Naoto Rehabilitation Manager

Chugoku Regional Parole Board

Mr. YAMAMOTO Masaya Principal Treatment Supervisor

Osaka Medical Prison

### THE 19TH UNAFEI UNCAC TRAINING PROGRAMME

The 19th UNAFEI UNCAC Training Programme was held from 12 October to 17 November 2016. Thirty participants attended: 25 overseas participants and 5 Japanese participants. The main theme of the programme was *Effective Anti-Corruption Enforcement (Investigation and Prosecution) in the Area of Public Procurement.* 

### **Overseas Participants**

Ms. Shabera Sultana KHANAM Deputy Director

Legal and Prosecution

**Anti-Corruption Commission** 

Bangladesh

Mr. Sangay JAMTSHO Administration/Procurement Officer

Police Training Institute Royal Bhutan Police

Bhutan

Mr. Ivan Claudio MARX Federal Prosecutor

Office of Federal Prosecution Anti-Corruption Chamber Federal Prosecution Service

Brazil

Ms. Sinath CHAING Judge

Supreme Court Cambodia

Mr. Wael KHORSHID Chief Judge

Technical Bureau of the Court

Criminal Department

The Egyptian Court of Cassation

Egypt

Mr. Uttam Vijay NAIDU Assistant Superintendent

Criminal Investigation

Fiji Police Force

Fiji

Mr. Edmond Emanuel COOPER Senior Superintendent, Deputy Commander

B Division, Guyana Police Force

Guyana

Ms. Claudia Maria Judge

SOLIS HOFFMANN Judgement Court

Supreme Court of Justice

Honduras

Mr. Amir NURDIANTO Investigator and Prosecutor

Directorate of Prosecution

**Corruption Eradication Commission** 

Indonesia

Ms. Gulnaz SHAIKHINA Senior Prosecutor

International Cooperation Administration Law Enforcement Academy of the General

Prosecutor's Office

Kazakhstan

Mr. Eldar FARKHADOV Chief Inspector

Organizational and Juridical Department State Service for Combating Economic Crime

Kyrgyz Republic

Mr. Sibounzom BOUNLOM Director, Prosecutor

**Criminal Inspection Division** 

The Office of Middle People Prosecutor

Lao PDR

Ms. Lujaina MOHAMED Investigation Officer

**Investigation Division** 

**Anti-Corruption Commission** 

Maldives

Mr. Alhousseiny TRAORE Chief Superintendent of Police

Office of Strategies and Technologies Cooperation

National Police Headquarter

Mali

Mr. Aung Myo Director

Administration Division

Bureau of Special Investigation

Myanmar

Mr. Pramod Kumar SHRESTHA

**VAIDYA** 

Judge

Judiciary, Court of Appeal Patan

Nepal

Ms. Lillian VEVARA

Deputy State Solicitor-Procurement Law

Office of State Solicitor

Department of Justice and Attorney General

Papua New Guinea

Ms. Diana Mayra Prosecutor Deputy Specializing in Corruption

PAICO GUEVARA Offenses

Corporate Supra-Provincial Public Prosecutor's

Office, the Office of Attorney General

Peru

Mr. Basilio Thomas WANI Director for Administration

Jubek State Police Headquarters South Sudan National Police Service

South Sudan

Mr. Conganige Asitha Suraj

Geethendra ANTHONY

**Assistant Director Legal** 

Legal Division

Commission to Investigate Allegations of Bribery or

Corruption Sri Lanka

Mr. Ravshan Rabi RABIZODA

Investigator

Investigation Department, Agency for State Financial Control and Fight with Corruption

Tajikistan

Mr. Sengoka Geofrey MNDAMBI

**Public Prosecutor** 

Investigation Department, Prevention and

Combating of Corruption Bureau

Tanzania

Ms. Alina ZHOVNYTSKA Senior Prosecutor

Specialized Anti-Corruption Prosecutor's Office

Ukraine

Mr. Ulugbek ABDURAKHMANOV Deputy Prosecutor

District Public Prosecutor's Office of Tashkent City

Mr. NGUYEN Quoc Huy Prosecutor's Assistant

Legal and Procutorial Science Management The Supreme People's Procuracy of Vietnam

Viet Nam

### **Japanese Participants**

Ms. AONO Hatsue Assistant Judge

Matsuyama District Court

Mr. MISAWA Takashi Judge

Osaka District Court

Mr. SUGAWARA Hisaoki Securities Investigator

Securities and Exchange Surveillance Commission

Mr. TAKEDA Motoki Public Prosecutor

Osaka District Public Prosecutors' Office, Sakai

Branch

Mr. YUASA Kenta Public Prosecutor

Yamaguchi District Public Prosecutors' Office

Shimonoseki Branch

### INFORMATION ABOUT FORTHCOMING PROGRAMMES

### 1. The Training Seminar for Prison Officials in Myanmar, the Second Session of 2016

From 26 February to 2 March 2017, the Training Seminar for Prison Officials will take place in Mandalay, Myanmar. The seminar was rescheduled from November 2016 and will focus on offender classification and risk assessment, as well as anger management techniques for correctional officers and inmates.

### 2. The Comparative Study on the Criminal Justice Systems of Japan and Nepal

From 6-17 March 2017, UNAFEI will host the Comparative Study on Criminal Justice Systems of Japan and Nepal in Tokyo, Japan. Ten Nepalese participants will attend to study and compare effective measures to expedite criminal procedure (including investigation, prosecution and trial).

### 3. The 166th International Training Course

From 10 May to 15 June 2017, UNAFEI will host the 166th International Training Course in Tokyo, Japan. The main theme of the Seminar is "Effective use of penal laws and criminal justice practices to prevent dangerous offences from being committed and to disrupt crime syndicates: investigation methods, practices during trial, cooperation with relevant agencies, etc." Government officials from across Southeast Asia and other parts of the world, including Japan, and visiting experts and lecturers will attend.

### **ADMINISTRATIVE NEWS**

### **Overseas Trips by Staff**

Professor YUKAWA Tsuyoshi visited Abidjan, Cote d'Ivoire from 17 to 24 September 2016 to discuss plans for the fourth UNAFEI Criminal Justice Training Programme for French-Speaking African Countries.

Professor WATANABE Hiroyuki and Professor AKASHI Fumiko visited Toronto, Canada from 1 to 9 October 2016 to attend the International Community Corrections Association (ICCA) 24th Annual International Research Conference.

Deputy Director MORINAGA Taro visited Phnom Penh, Cambodia from 4 to 8 October 2016 to attend UNODC workshops as a visiting expert.

Professor YOSHIMURA Koji visited Tianjin, China from 15 to 22 October 2016 to attend the 36th Asian and Pacific Conference of Correctional Administrators (APPCA) Conference.

Professor YAMAMOTO Mana and Professor MINOURA Satoshi visited Bucharest, Romania from 21 to 30 October 2016 to attend the International Corrections and Prison Association (ICPA) 18th Annual Conference.

Professor YOSHIMURA Koji visited Nay Pyi Taw, Yangon and Insein, Myanmar from 7 November to 3 December 2016 to conduct the UNODC-UNAFEI Seminar for Myanmar Prison Officials.

Director SENTA Keisuke, Deputy Director MORINAGA Taro and Professor YAMAMOTO Mana visited Bangkok, Thailand to attend the PNI Meeting (9 to 11 November 2016) held by the Thailand Institute of Justice (TIJ). Director SENTA then visited Hanoi and Ho Chi Minh, Viet Nam from 13 to 18 November to attend the Joint Study on the Legal Systems of Japan and Viet Nam. Deputy Director MORINAGA visited Yangon, Myanmar from 10 to 16 November 2016 to join the UNODC-UNAFEI Seminar for Myanmar Prison Officials with Professor YOSHIMURA.

Professor YAMAMOTO Mana visited Batam, Indonesia from 30 November to 3 December 2016 to attend the Global Counterterrorism Forum (GCTF)'s Detention and Reintegration Working Group.

Deputy Director MORINAGA Taro, Professor WATANABE Hiroyuki and Professor AKASHI Fumiko visited Phnom Penh, Cambodia and Vientiane, Lao PDR from 7 to 14 December 2016 to conduct a survey on the status of community-based treatment of offenders. Professor WATANABE and Professor AKASHI then visited Bangkok, Thailand from 14 to 17 December 2016 to discuss plans for the Third-Country Group Training Programme for Development of Effective Community-based Treatment of Offenders in Cambodia, Lao PDR, Myanmar and Viet Nam.

Professor YUKAWA Tsuyoshi and Professor HIRANO Nozomu visited Kathmandu, Nepal from 13 to 22 December 2016 to discuss plans for the Comparative Study on Criminal Justice Systems of Japan and Nepal.

Professor MINOURA Satoshi visited New Delhi, India from 14 to 20 December to attend the 18th World Congress of Criminology.

Deputy Director MORINAGA Taro visited Cairo, Egypt from 14 to 18 January 2017 to attend the GCTF's Criminal Justice and Rule of Law Working Group.

Professor YAMAMOTO Mana visited Valletta, Malta from 17 to 22 January 2017 to attend a workshop on Criminal Justice Actors' Role in Countering Violent Extremism.

### **E-Mail Address Change Notification**

Our e-mail address has changed to unafei@i\_moj.go.jp. Please note that unafei@moj. go.jp will expire on or before 31 March 2017. To obtain a staff member's new personal e-mail address, please contact each staff member individually.

### FACULTY AND STAFF OF UNAFEI

### **Faculty:**

Mr. SENTA Keisuke Director

Mr. MORINAGA Taro Deputy Director

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165th Seminar Programming Officer

Mr. WATANABE Hiroyuki Professor

165th Seminar Deputy Programming Officer

Chief of Information and Public Relations

Mr. YUKAWA Tsuyoshi Professor

Chief of Training Division

Ms. WATANABE Ayuko Professor
Mr. YAMADA Masahiro Professor
Mr. YOSHIMURA Koji Professor
Ms. YAMAMOTO Mana Professor

Chief of Research Division

Mr. MINOURA Satoshi Professor Ms. AKASHI Fumiko Professor

Mr. Thomas L. SCHMID Linguistic Adviser

### **Secretariat:**

Mr. JIMBO Katsuhiko Chief of Secretariat

Mr. SHOJIMA Naoki Chief of General and Financial Affairs Section

Mr. ITO Jin Chief of Training and Hostel Management Affairs

Section

### **General and Financial Affairs Section:**

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Mr. OZAWA Yoichi Officer
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165th Assistant Programming Officer

Ms. HANDO Mayumi Senior Officer

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Ms. EMA Ayako Officer

### **International Research Affairs Section:**

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Ms. IWAKATA Naoko Librarian

**Secretarial Staff:** 

Ms. YAMADA Hisayo Officer

Kitchen:

Ms. ODAGIRI Maki Chef

### JICA Coordinators for the 165th International Training Course:

Ms. YAMAMOTO Miki JICA Ms. HISA Keiko JICA

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